

Message Text

SECRET

PAGE 01 STATE 116329
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

DRAFTED BY PM/SSP:RBMANTEL
APPROVED BY ACTING SECRETARY
OSD/ISA: MR; MCGIFFERT
NSC: MR. BARTHOLOMEW
ACDA: MR. HIRSCHFELD
JOINT STAFF: GEN; SMITH (INFORMED)
ARA: MR. BUSHNELL, PM: MR. KAHAN
AF: MR. HARROP
S/S: TGMARTIN
EUR/SOV: MS, BOHLEN
-----038091 070616Z /11
O 070607Z MAY 78 ZFF6
FM SECSTATE WASHDC
TO AMEMBASSY HELSINKI NIACT IMMEDIATE
INFO WHITE HOUSE IMMEDIATE 0218

S E C R E T STATE 116329

NODIS
FOR LESLIE GELB - DELIVER AFTER 11 AM MAY 7

E.O. 11652: GDS

TAGS: PCAT, PARM, US, UR

SUBJECT: US-SOVIET CAT GUIDANCE

REF: HELSINKI 1368

1. WITH RESPECT TO DELEGATION PROPOSAL TO BE OFFERED ON
LAST DAY OF THIS SESSION (MAY 8), YOU ARE AUTHORIZED TO
PROCEED AS FOLLOWS:

SECRET

SECRET

PAGE 02 STATE 116329

A. PROPOSE THAT BOTH SIDES AGREE TO SERIES OF SERIOUS AND
SUBSTANTIVE NEGOTIATIONS ON PRACTICAL STEPS THEY CAN TAKE
TO RESTRAIN ARMS TRANSFERS AND REDUCE INSTABILITIES AND
RISKS ARISING FROM SUCH TRANSFERS. USG COULD AGREE TO
ANOTHER ROUND WHICH WOULD START THIS MORE SUBSTANTIVE PRO-
CESS AT MUTUALLY AGREED DATE IN THE VERY NEAR FUTURE.

B. AT THIS NEXT ROUND, BOTH SIDES SHOULD COME PREPARED TO CONSIDER ARMS TRANSFER RESTRAINT POSSIBILITIES FOR SPECIFIC REGIONS, INCLUDING POSSIBLE GUIDELINES FOR RESTRAINT APPLIED TO A PARTICULAR REGION OR SEVERAL REGIONS.

C. YOU MAY NOTE THAT AT THE NEXT ROUND US WILL COME PREPARED TO MAKE SUCH PROPOSALS AS THEY RELATE TO LATIN AMERICA AND SUB-SAHARAN AFRICA AND POSSIBLY OTHER REGIONS.

-- RE LATIN AMERICA, YOU SHOULD EXPLAIN THAT THIS REGION SEEMS PROMISING BECAUSE RECIPIENT DEMAND IS MINIMAL. IN ADDITION GIVEN THE AYACUCHO DECLARATION, RECIPIENTS MAY EVENTUALLY BE WILLING TO WORK WITH SUPPLIERS TO DEVELOP COMMON GUIDELINES. FYI: YOU SHOULD NOT, REPEAT NOT, REFER TO POSSIBLE PEREZ INITIATIVE. END FYI.

-- RE AFRICA, YOU ARE AUTHORIZED TO PROPOSE DISCUSSION OF SUB-SAHARAN AFRICA. FYI: SUB-SAHARAN AFRICA IS A GENERAL FORMULATION THAT PERMITS SUB-REGIONS TO BE IDENTIFIED LATER. END FYI.

D. IF SOVIETS SUGGEST OTHER REGIONS, YOU SHOULD INDICATE THAT YOU WILL TAKE THIS LIST BACK TO WASHINGTON AND THAT, AFTER DELIBERATIONS IN YOUR CAPITAL, WE WILL CONTACT THE USSR TO DEVELOP AN AGREED LIST OF REGIONS AROUND WHICH TO BUILD THE NEXT SESSION OF CAT DISCUSSIONS.

SECRET

SECRET

PAGE 03 STATE 116329

E. THE GUIDANCE EXPRESSED IN PARAGRAPHS A-D ABOVE SHOULD BE USED IN ANY ADVANCE INFORMAL CONSULTATIONS WITH THE SOVIETS WHICH YOU MAY WISH TO HOLD AS A MEANS OF FORESHADOWING THE FORMAL US PRESENTATION ON MAY 8.

2. IF THE SOVIETS INSIST UPON TWO-TIER APPROACH OF LEGAL/ POLITICAL PRINCIPLES AND TECHNICAL/MILITARY PROPOSALS, DELEGATION MIGHT DRAW ON FOLLOWING POINTS:

A. REITERATE IN REFERENCE TO 1972 PRINCIPLES THAT UNRESTRAINED ARMS TRANSFERS MAY CREATE SITUATIONS DESTABILIZING TO US-SOVIET RELATIONS. AT THE SAME TIME, STRESS THAT COMMON US-SOVIET COMMITMENT TO CONTINUING CONSULTATIVE PROCESS ON ARMS RESTRAINT REQUIRES CONCRETE DISCUSSIONS ON PRACTICAL POSSIBILITIES FOR RESTRAINT, RATHER THAN ATTEMPTING TO DEFINE SELECTIVE AND GENERALIZED PRINCIPLES WHICH WE MAY NOT INTERPRET IN A SIMILAR MANNER;

B. NOTE THAT PROPOSED US APPROACH FOCUSSES ON REGIONAL SITUATIONS IN A WAY THAT PERMITS POLITICAL SECURITY, AND OTHER FACTORS AFFECTING ARMS TRANSFERS TO BE TAKEN INTO

ACCOUNT IN FINDING WAYS TO HARMONIZE ARMS TRANSFER
POLICIES, INCLUDING DEVELOPMENT OF FUNCTIONAL GUIDELINES
(E.G. QUALITATIVE AND QUANTITATIVE CONSTRAINTS ON PARTIC-
ULAR TYPES OF TRANSFERS, CONSULTATIVE ARRANGEMENTS, ETC;).
IN THIS CONNECTION, YOU SHOULD EMPHASIZE OUR BELIEF THAT
SUPPLIERS MUST RESPECT AND RESPOND TO ANY ARMS RESTRAINT
INITIATIVES FROM RECIPIENTS, AND SEEK WAYS FOR SUPPLIERS
AND RECIPIENTS TO COOPERATE. VANCE

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INSTRUCTIONS, POLICIES, ARMS, SALES, MEETINGS, SALT (ARMS CONTROL), NEGOTIATIONS, FOREIGN POLICY POSITION, NUCLEAR WEAPONS, CAT-B
Control Number: n/a
Copy: SINGLE
Draft Date: 07 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE116329
Document Source: CORE
Document Unique ID: 00
Drafter: RBMANTEL
Enclosure: FOR LESLIE GELB - DELIVER AFTER 11 AN MAY 7
Executive Order: GS
Errors: N/A
Expiration:
Film Number: P850004-1532
Format: TEL
From: STATE PM
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780585/aaaaculb.tel
Line Count: 124
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 58f3b4a2-c288-dd11-92da-001cc4696bcc
Office: ORIGIN NODS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: 78 HELSINKI 1368
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 16 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2767793
Secure: OPEN
Status: NATIVE
Subject: US-SOVIET CAT GUIDANCE
TAGS: PARM, PCAT, US, UR
To: HELSINKI WHITE HOUSE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/58f3b4a2-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014